#### **IBM Watson Health**

# **Balancing Long Term Services & Supports: Status and Strategies**

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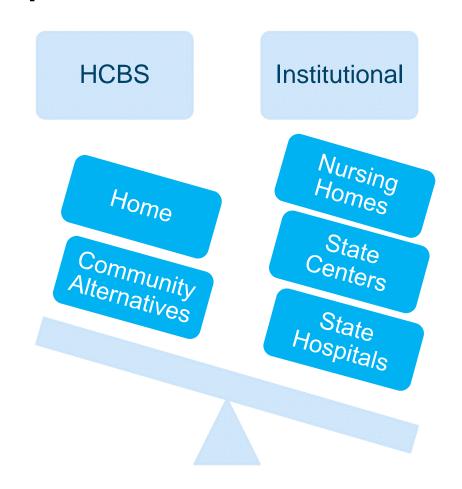
#### **Overview**

- What is system balance and how has it changed over time?
- Levers and challenges to achieving a more balanced system
- Future direction: from access to quality





# Historically, most people were served, and most dollars spent, on institutional services.



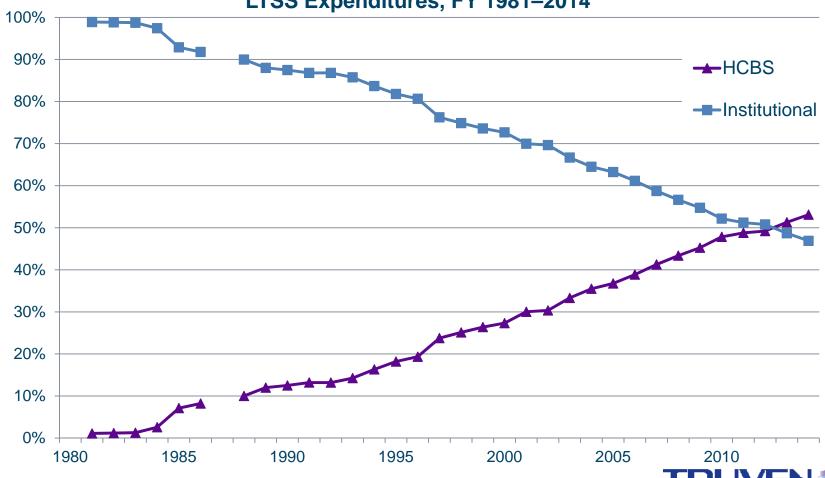




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#### **Balance has shifted significantly since 1981**

Medicaid HCBS and Institutional Expenditures as a Percentage of Total Medicaid LTSS Expenditures, FY 1981–2014

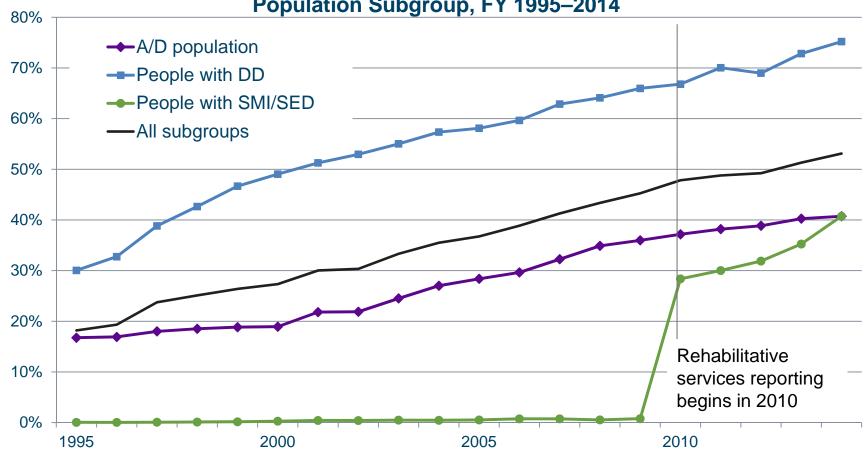


Source: Wenslow, Eiken and Sredl. *Improving the Balance: The Evolution of Medicaid Expenditures for Long-Term Services and Supports (LTSS), FY 1981-2014.* Prepared by Truven Health Analytics for CMS, 2016.



#### **Balance Varies by Subgroup**

Medicaid HCBS Expenditures as a Percentage of Total Medicaid LTSS Expenditures, by Population Subgroup, FY 1995–2014



Source: Wenslow, Eiken and Sredl, 2016.

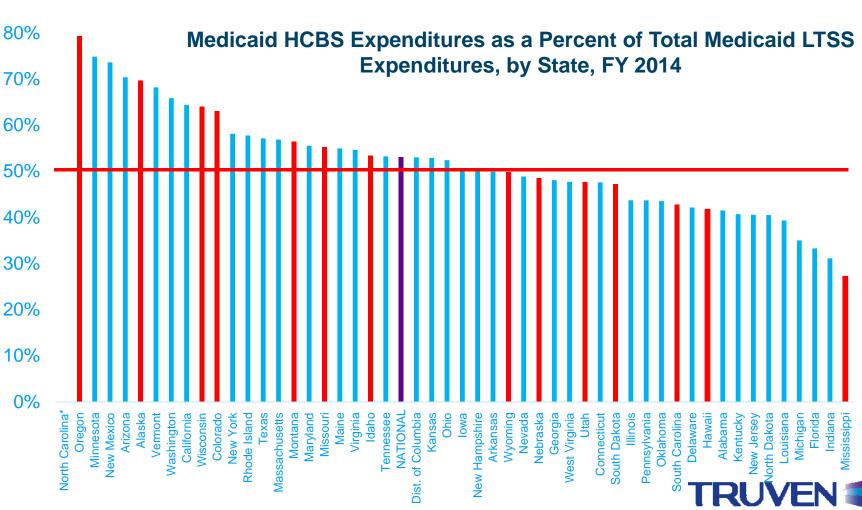


90%



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# About Half the States Spent More than 50 Percent of Medicaid LTSS on HCBS in 2014

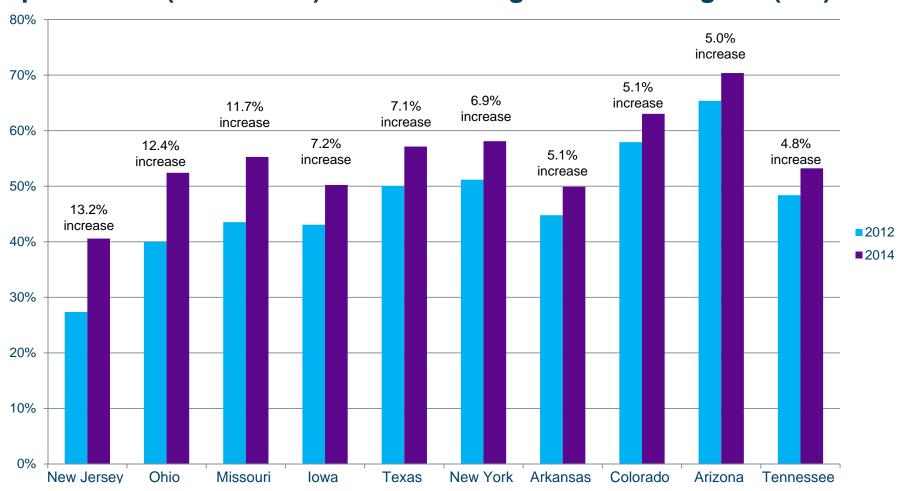


Source: Eiken et al. *Medicaid Expenditures for Long-Term Services and Supports (LTSS) in FY 2014.* Prepared by Truven Health Analytics for CMS, 2016.





# Seven of Ten States with Greatest Percent Increase in HCBS Expenditures (FY 2012-14) were Balancing Incentive Program (BIP) States



Source: Eiken et al., 2016.





# **LEVERS AND CHALLENGES**



#### **Levers on Both Sides of Balance Ratio**

#### **Expand HCBS**

- New or expanded HCBS
- Housing
- Integrated care
- Technology
- Workforce

# Maintain or Reduce Institutional

- Closures or reductions of state institutions
- Money Follows the Person (MFP)
- Diversion
- Supply controls and incentives





## **Expand HCBS**

Strategy	Levers	Challenges
New/expanded programs	<ul> <li>HCBS waiver programs (c)</li> <li>State Plan HCBS (i, j, k, personal care option)</li> <li>Balancing Incentives Program (BIP)</li> </ul>	<ul><li>Funding</li><li>Administrative complexity</li><li>Housing</li><li>Workforce</li></ul>
Housing	<ul> <li>Collaboration with state and local housing orgs</li> <li>Housing-related services</li> <li>Assisted living services</li> </ul>	<ul><li>Room and board</li><li>Scarcity of subsidies</li><li>Accessibility, adequacy</li><li>Competing opportunities</li></ul>





## **Expand HCBS (continued)**

Strategy	Levers	Challenges
Integrated Care	<ul> <li>Within LTSS</li> <li>With physical/behavioral health and Medicare</li> <li>PACE</li> <li>Blended rates</li> <li>Accountable entity</li> </ul>	<ul> <li>Stakeholder resistance</li> <li>State agency experience and turf</li> <li>Development costs</li> </ul>
Technology	<ul><li>Telehealth</li><li>Electronic monitoring</li><li>Electronic records</li></ul>	<ul> <li>Provider infrastructure</li> <li>Lack of meaningful use incentives for LTSS</li> </ul>
Workforce	<ul><li>Education and training</li><li>Career options/levels</li></ul>	<ul><li>Wages and benefits</li><li>Status</li></ul>





#### **Maintain or Reduce Institutional**

Strategy	Levers	Challenges
Close or reduce state institutions	<ul><li>Olmstead</li><li>Money Follows the Person</li><li>Expand HCBS</li></ul>	<ul><li>Stakeholder resistance</li><li>Insufficient HCBS capacity</li></ul>
Money Follows the Person	<ul><li>Federal funding</li><li>MDS Section Q</li><li>Peer support</li></ul>	<ul><li>Nursing home resistance</li><li>Housing</li></ul>





## Maintain or Reduce Institutional (continued)

Strategy	Levers	Challenges
Diversion	<ul> <li>Aging and Disability Resource Centers (ADRCs)</li> <li>Universal choice counseling</li> <li>Streamlined HCBS eligibility</li> <li>Post-acute transition</li> </ul>	<ul> <li>Public awareness</li> <li>Lack of connection to atrisk group</li> <li>Relative speed/ease of NF admission v. HCBS</li> <li>Hospital pressures</li> </ul>
Supply controls and incentives	<ul><li>Certificate of need</li><li>Bed banking</li><li>Medicare SNF certification</li></ul>	<ul> <li>Nursing home resistance</li> </ul>





# **FUTURE DIRECTION**



### From Any Community Option to Quality Options

# Quality Measurement and Incentives

- Innovation
   Accelerator
   Program (IAP)
   Incentivizing
   Quality
   Outcomes
- HCBS CAHPS
- AARP Scorecard

# Community Inclusion

- Settings Rule
- Person-centered services

#### Integration

- Social determinants of health
- ACOs
- Medicare-Medicaid
- MLTSS











#### Resources

Annual and historical reports on LTSS Medicaid expenditures: <a href="https://www.medicaid.gov/medicaid/ltss/reports-and-evaluations/index.html">https://www.medicaid.gov/medicaid/ltss/reports-and-evaluations/index.html</a>

Innovation Accelerator Program resources on Housing and HCBS Quality Incentives: <a href="https://www.medicaid.gov/state-resource-center/innovation-accelerator-program/community-integration-ltss/ci-ltss.html">https://www.medicaid.gov/state-resource-center/innovation-accelerator-program/community-integration-ltss/ci-ltss.html</a>

HCBS CAHPS: <a href="https://www.medicaid.gov/medicaid/quality-of-care/performance-measurement/cahps-hcbs-survey/index.html">https://www.medicaid.gov/medicaid/quality-of-care/performance-measurement/cahps-hcbs-survey/index.html</a>

Integrated Care: <a href="http://www.integratedcareresourcecenter.com/">http://www.integratedcareresourcecenter.com/</a>



## LTSS Rebalancing Case Study - Background

- The Governor is considering Medicaid managed long-term services and supports (MLTSS) as a mechanism to meet a state goal: to advance rebalancing and shift HCBS spending from 30 to 40 percent of total LTSS spending over five years
- The Governor convenes a Task Force to vet this policy decision, consisting of you and several key stakeholders including:
  - » Nursing facilities
  - » Beneficiary advocates
  - » Current HCBS waiver providers
  - » Acute care Medicaid MCOs

## LTSS Rebalancing Case Study - Activity

- Participate on Governor's Task Force charged with: developing <u>one</u> recommendation on whether—and why—Plutopia should or should not implement Medicaid MLTSS to encourage LTSS rebalancing
- Discuss and develop 1-4 talking points per question:
  - 1. What are your main arguments for or against MLTSS?
    - » Which arguments are most and least politically feasible?
  - 2. What are major concerns of the key stakeholder groups (described above any other others) and how do you address them?
  - 3. How can you ensure your platform is person-centered and focuses on beneficiaries first?
  - 4. What is your group's recommendation?

